

# MFF 2014-2020 Mid-term review/revision

European Economic and Social Committee
ECO - Study Group
04 November 2016



#### THE ORIGIN OF THE REVIEW / REVISION

#### **Article 2 of MFF regulation:**

"By the end of 2016, the Commission shall present a review of the functioning of the MFF..."

"This compulsary review shall be accompanied, as appropriate, by a legislative proposal for the revision of this regulation."

#### Commission commitment as part of the 2013 MFF deal:

"...the Commission confirms its intention to submit legislative proposals for a revision of the MFF regulation."



#### THE REVIEW

Implementation of current MFF since 2014:

- => BFOR: high performance/added value
- => Promote economic recovery EFSI
- => Respond to refugee crisis

**Key message**: used all the existing flexibility to respond to these challenges: redeployments, margins, special instruments

#### **BUT MORE NEEDS TO BE DONE**



#### MTR proposals: 3 main objectives

- (1) funding priorities: jobs and growth, migration and security
- (2) Increase flexibility and agility of the budget
- (3) Simplify financial rules



Adjustment of cohesion policy envelopes

DB 2017: reinforcements for migration

EFSI 2

#### MTR PACKAGE

Simplification (Omnibus proposal)

External investment fund + Partnership framework process

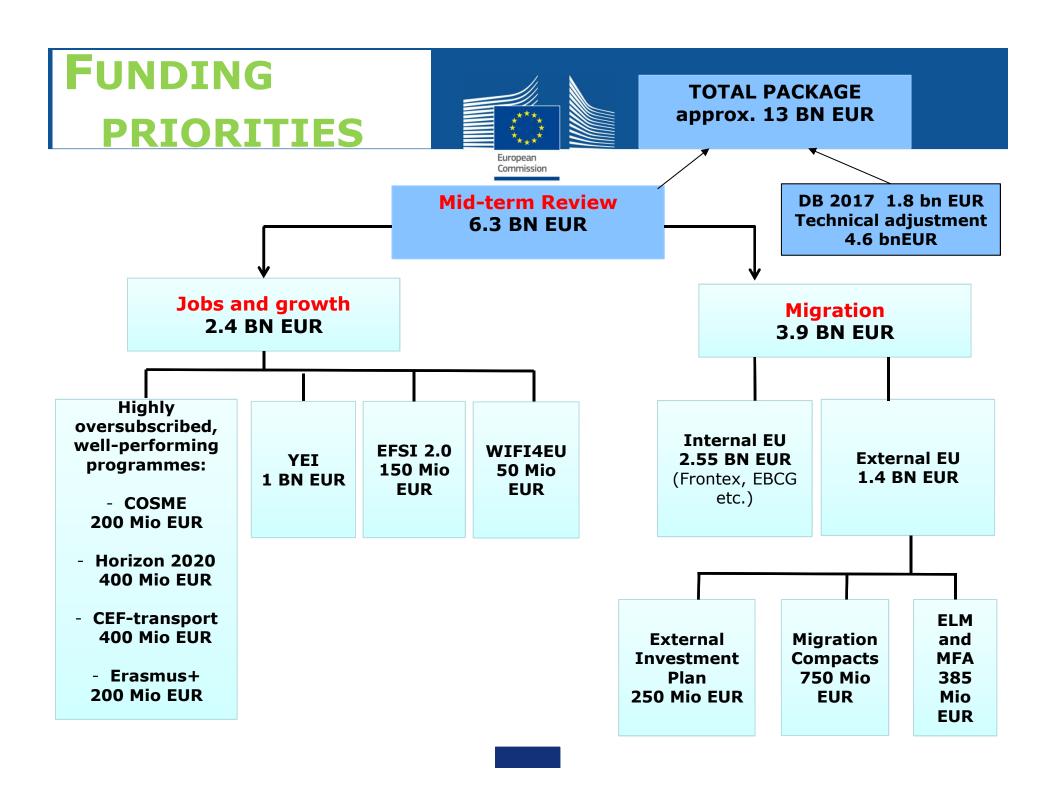
Top-ups jobs & growth, migration & security

Flexibility (MFF Regulation)



#### **Overall financial package**

Mid-term review/revision	6.3 BN EUR	Total
Technical adjustment of cohesion policy envelopes - with focus on migration, youth employment and investment	4.6 BN EUR	12.8 BN EUR
Draft budget 2017 - additional spending on migration	1.8 BN EUR	





## JOBS AND GROWTH: HIGHLY OVERSUBSCRIBED PROGRAMMES

#### + EUR 1.2 bn

- **H2020: EUR 0.4 bn** to increase the proportion of financed excellent projects
- COSME: EUR 0.2 bn to reinforce FIs
- **Erasmus+: EUR 0.2 bn to** support transnational mobility activities, skills development, employability of students
- CEF-T: EUR 0.4 bn together with a transfer of EUR 1 bn from FIs to grants → total reinforcement of EUR 1.4 bn



#### JOBS AND GROWTH: YEI

+ **EUR 1 bn** to be matched by ESF EUR 1 bn (incl. from the TA)

- To date: over 1.4 million young people supported
- First evaluation: significantly improved opportunities for young people who completed a YEI intervention in finding employment of continued
- Report on implementation shows progress (but money alone is not sufficient)

### JOBS AND GROWTH

#### **EFSI**



#### **EIB Group figures**

European

As of 19/07/2016

Approved EFSI financing\*

Total investment related to EFSI approvals

**EIB + EIF** EUR 315bn

EUR 20.4 bn

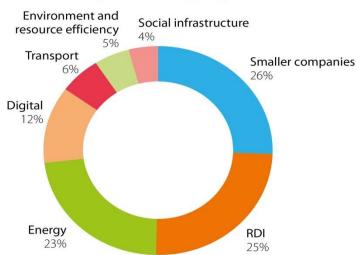
EUR 115.7 bn

\*EIB-approved: EUR 13.6bn EIF-approved: EUR 6.8bn

#### EFSI investment by sector 👍 🌹 🥩 🔆

















### EXTERNAL MIGRATION: PARTNERSHIP FRAMEWORK PROCESS

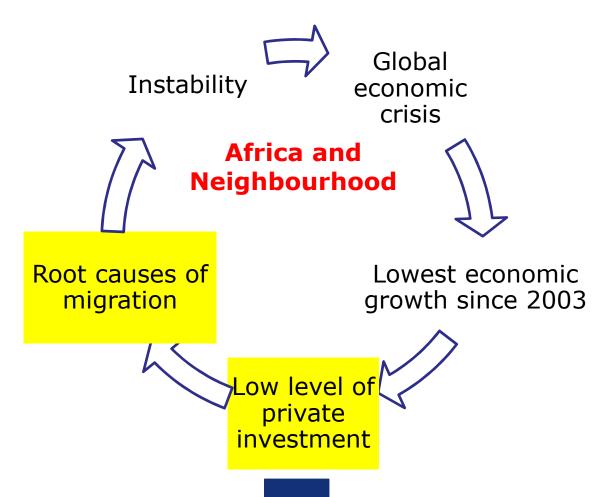
#### + EUR 750 mi

Coherent approach vis-à-vis partner countries + more efficient and coordinated deployment of the different programmes and funding sources:

- MFF programmes
- EDF
- Trust Funds
- Facility for Refugees in TK

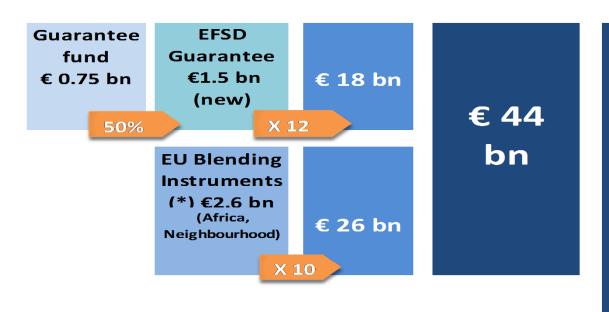


### ADDRESSING THE ROOT CAUSES OF MIGRATION: EXTERNAL INVESTMENT PLAN





#### THE EUROPEAN FUND FOR SUSTAINABLE DEVELOPMENT



MS Matching fund € 88

Funding: € 3.35 bn

€ 0.75 bn

(\*) Blending Instruments = combination of grants and financial instruments



#### MACRO-FINANCIAL ASSISTANCE

#### + EUR 270 Million

- Increasing demand linked to macroeconomic and financial instability
- Current lending capacity: ~ EUR 500 mi /year
- Proposed increased lending capacity: ~ EUR 2 bn / year
- Guarantee Fund: 9% provisioning of the annual volume with a two-year lag → EUR 135 mi in both 2019 and 2020



#### MTR PROPOSALS FINANCING

Financing proposed by the MTR						
	Additional commitments 2017-2020					
Heading 1a	EUR 1.4 bn					
Horizon 2020	EUR 0.4 bn					
CEF transport	EUR 0.4 bn					
ERASMUS+	EUR 0.2 bn					
Wifi4EU	EUR 0.05 bn					
COSME	EUR 0.2 bn					
EFSI 2	EUR 0.15 bn					
Heading 1b	EUR 1 bn					
YEI	EUR 1 bn					
Heading 3	EUR 2.55 bn					
	EUR 2.55 bn					
Heading 4	EUR 1.4 bn					
MFA/ELM	EUR 0.385 bn					
EFSD	EUR 0.25 bn					
Partnership framework process	EUR 0.75 bn					
TOTAL	EUR 6.3 bn					

Included in the financial programming -DB 2017



#### MTR PROPOSALS FINANCING

#### **Financial Programing – DB 2017**

mil EUR, current prices	2014	2015	2016*	2017	2018	2019	2020	2014-20
H1a	76.0	114.3	0.0	81.0	85.0	435.4	504.8	1 296.5
H1b	0.0	0.3	5.9	13.2	0.0	0.0	0.0	19.3
H2	112.1	814.9	1 777.8	639.3	67.8	77.1	84.1	3 573.0
Н3	7.0	0.0	0.0	0.0	-849.6	-662.7	-496.0	-2 001.3
H4	10.0	38.1	0.0	0.0	373.5	402.5	421.3	1 245.5
H5	316.5	415.5	532.0	81.9	751.9	821.3	973.7	3 892.9
total	521.5	1 383.1	2 315.6	815.4	428.6	1 073.6	1 488.0	8 026.0
of which still available*			1 871.0	815.4	428.6	1 073.6	1 488.0	5 676.7

<sup>\* 2016</sup> margins lowered by EUR 445 million, which is foreseen for financing EFSI I in 2018 via GMC

EUR 5.7 bn unallocated

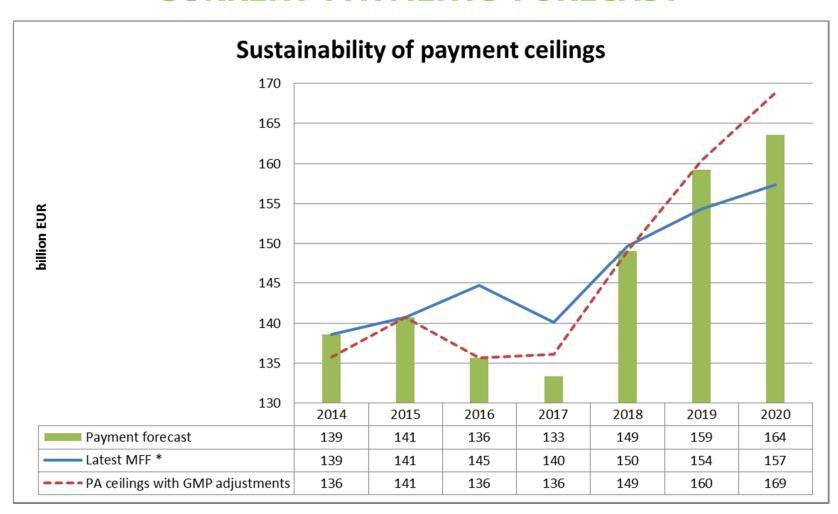




EUR 1.9 bn margins left unallocated



#### **CURRENT PAYMENTS FORECAST**





#### INCREASED FLEXIBILITY -> MFF REVISION

- ► Doubling the size of the existing flexibility instruments
  - ▶ FLEX: from ~ 0.5 bn / year to EUR 1 bn /year 2011 prices
  - ► EAR: from ~ EUR 0.3 bn / year to EUR 0.5 bn / year 2011 prices
  - → Additional budgetary availabilities under these instruments = EUR 3.5 bn
- Extending the Global margin for commitments in time and scope
- Creating a new European Union Crisis Reserve financed from de-committed appropriations
  - ▶ Potential of ~ EUR 3 bn to EUR 4 bn / year → PA over and above the ceilings



#### Issues bridging to the next MFF

- Duration: 5 years, 5+5 years or 7 years?
- > Reset Priorities: Defence, Security, Migration
- Post-Cotonou relations to ACP countries / budgetisation EDF



#### **SUMMARY**

- 1. Extensive use of the current MFF: allocate the unallocated margins (remaining margins about EUR 2 bn)
- 2. Increase the flexibility of the budget to face unforeseen needs
- 3. Maximise use of Payment Appropriations to avoid backlog



Budget Budgetary procedure
2017

**Timing** 

TA Reprogramming for 2017-2020 cohesion

Special procedure

**MFFR** 

**Omnibus** 

Ordinary procedure

**EFSI 2** Ordinary procedure

**EFSD** Ordinary procedure

EIB ELM Ordinary procedure

2016

2017

= Target date for **2018** adoption